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# 2 **The Ethical Balance of using Smart Information** 3 **Systems for Promoting the United Nations’** 4 **Sustainable Development Goals**

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15 **Abstract:** The Sustainable Development Goals (SDGs) are internationally agreed goals that allow us  
16 to determine what humanity, as represented by 193 member states, finds acceptable and desirable.  
17 The paper explores how technology can be used to address the SDGs, and in particular Smart  
18 Information Systems (SIS). SIS, the technologies that build on big data analytics, typically facilitated  
19 by AI techniques such as machine learning [1], are expected to grow in importance and impact.  
20 Some of these impacts are likely to be beneficial, notably the growth in efficiency and profits, which  
21 will contribute to societal wellbeing. At the same time there are significant ethical concerns about  
22 the consequences of algorithmic biases, job loss, power asymmetries, and surveillance, as a result of  
23 SIS use. SIS have the potential to exacerbate inequality and further entrench the market dominance  
24 of big tech companies, if left uncontrolled. Measuring the impact of SIS on SDGs thus provides a  
25 way of assessing whether an SIS or an application of such a technology is acceptable in terms of  
26 balancing foreseeable benefits and harms. One possible approach is to use the SDGs as guidelines  
27 to determine the ethical nature of SIS implementation. While the idea of using SDGs as a yardstick  
28 to measure the acceptability of emerging technologies is conceptually strong, there should be  
29 empirical evidence to support such approaches. The paper describes the findings of a set of 10 case  
30 studies of SIS across a broad range of application areas, such as smart cities, agriculture, finance,  
31 insurance and logistics, explicitly focusing on ethical issues that SIS commonly raise and empirical  
32 insights from organisations using these technologies.

33 **Keywords:** Smart Information Systems (SIS); Sustainable Development Goals (SDGs); ethics; case  
34 studies; impact

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## 36 1. Introduction

37 Smart information systems (SIS), those technologies that build on big data analytics, typically  
38 facilitated by artificial intelligence techniques such as machine learning implemented through deep  
39 neural networks [1], are expected to grow in importance and impact. Some of these impacts are likely  
40 to be beneficial, notably the growth in efficiency and profits, which will contribute to societal  
41 wellbeing [2,3]. Beyond purely economic benefits, SIS can also be used to address global challenges,  
42 such as those outlined in the United Nations’ 17 Sustainable Development Goals (SDGs). The SDGs  
43 are internationally agreed goals that allow us to determine what people, as represented by 193 UN

44 member states, find acceptable and desirable and represent a plan to ‘build a better world’ by 2030<sup>1</sup>.  
 45 For instance, regarding the attainment of the SDGs, SIS hold great potential to increase crop yields,  
 46 expose discrimination, reduce pollution and improve infrastructure, amenities, and livability of  
 47 cities, are all aims of the SDGs. Regardless of their benefits, if SIS are not used responsibly, they may  
 48 actually harm the progress being made towards the SDGs. SIS can raise significant worries and ethical  
 49 concerns, such as algorithmic bias, job loss, power asymmetries, privacy infringements, and  
 50 unchecked surveillance. SIS also has the potential to exacerbate inequality and further entrench the  
 51 market dominance of big tech companies.

52 The question that we explore in this paper is how the societal and global benefits of using SIS to  
 53 meet the SDGs relate to potential difficulties, downsides and concerns in their implementation. For  
 54 this purpose, we use an interpretive case study approach [4], where we take ten empirical cases that  
 55 focus on the implementation of SIS across a range of sectors to explore how they impact the SDGs.<sup>2</sup>

56 In order to get a better understanding of the broader picture of the impact of SIS, we undertake  
 57 an ethical analysis of ten case studies that explicitly relate to six out of the 17 SDGs (SDGs 2, 3, 7, 8,  
 58 11, and 12). The cross-case ethical analysis demonstrates that, despite the potentially beneficial impact  
 59 on achieving SDGs, SIS raises significant ethical concerns. The assumption that meeting the SDGs can  
 60 simply be promoted through the use of SIS without a need to explore the issues more carefully is  
 61 likely to be ethically problematic.

62 The paper makes several important contributions to literature. It is one of the first pieces of  
 63 research to conduct an empirical cross-case analysis of the ethical consequences of SIS use. It  
 64 contributes to better understanding these technologies, which is crucial in a range of fields and  
 65 disciplines, including Information Systems and Sustainability Studies. Understanding potential  
 66 dilemmas is also of crucial importance to organisations that aim to develop or employ SIS,  
 67 particularly if such employment has the intention of addressing global challenges as represented in  
 68 the SDGs. The paper deepens the understanding of the role that responsible development of  
 69 technologies has with regards to organisational, social and environmental sustainability (cf. [5-7]).

70 The contribution of the paper is thus twofold. On the one hand, the theoretical contribution is  
 71 towards a critical reflection and evaluation of the use of ethical issues as a measure to understand the  
 72 role of SIS towards achieving the SDGs. On the other hand, we provide a contribution to  
 73 organisational working towards the SDGs by highlighting current practice and initiating a  
 74 framework for implementing practical ethics in AI and Big Data use.

75 The paper begins by outlining its theoretical position, covering the rationale for examining the  
 76 use of SIS to meet the SDGs. This is followed by a description of the multiple case study approach  
 77 used in the empirical research component of this paper. The results and analysis section, which  
 78 follows, describes the impact of the cases on a number of the SDGs, and an analysis of the ethical  
 79 issues they raise is presented. In the discussion section, the paper explores how it may be possible to  
 80 understand or even reconcile the somewhat contradictory results, characterised by the idea that the  
 81 cases show how SIS can have a positive impact on SDGs, while simultaneously raising significant  
 82 ethical concerns. Finally, the paper concludes by making suggestions based on lessons learnt from  
 83 the findings, both theoretically and practically, and proposes next steps that should be taken.

## 84 2. Theoretical Background and Rationale

85 The section defines the concepts used in the paper and outlines the theoretical approach taken.  
 86 It begins by defining the concept of Smart Information Systems (SIS) and then explains why it is more  
 87 suitable than the widely used terminologies of Artificial intelligence (AI) and Big Data. Finally, it  
 88 provides a brief overview of ethical questions related to these technologies.

### 89 2.1. What are Smart Information Systems?

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<sup>1</sup> <https://sustainabledevelopment.un.org/>

<sup>2</sup> The cases were originally constructed by their domain application and carried out as part of the SHERPA Project.

90 A significant problem with the current discussion (in academia, media and policy) concerning  
 91 AI and Big Data is that the terms are frequently ill-defined. A recent study indicates that there is very  
 92 little overlap in the understanding of AI across different aspects of this discussion [8]. The concept of  
 93 AI goes back at least to the 1950s and despite this long history of the term, there still is limited  
 94 agreement on its exact definition and limitations. A typical definition of AI is “systems that display  
 95 intelligent behaviour by analysing their environment and taking actions – with some degree of  
 96 autonomy – to achieve specific goals” [9, p.2]. The problem with such a definition is that it does not  
 97 clarify the exact extent to which a thing counts as AI. This is problematic because it neglects important  
 98 distinctions such as those between narrow AI and general or broad AI [10]. Narrow AI refers to  
 99 technologies that are capable of undertaking specific and clearly delineated activities whereas broad  
 100 AI is a replication of general cognitive functions similar to those of humans. AI has benefited greatly  
 101 from the creation, influx, and capitalisation of large datasets, commonly referred to as Big Data  
 102 [11,12], another concept that is often ill-defined or unclear. Big Data is often defined with the help of  
 103 some of its attributes, most notably volume, velocity and variety [13]. More recently it has been  
 104 supplemented by the attributes of veracity, variability, visualisation and value [14]. One problem of  
 105 this definition is that it offers a moving target. For example, what counts as a large volume or high  
 106 velocity of data changes along with technical capabilities and experiences. What was an  
 107 unmanageable volume of data in the 1990s is no longer considered to be problematic in terms of  
 108 storage or processing capacities.

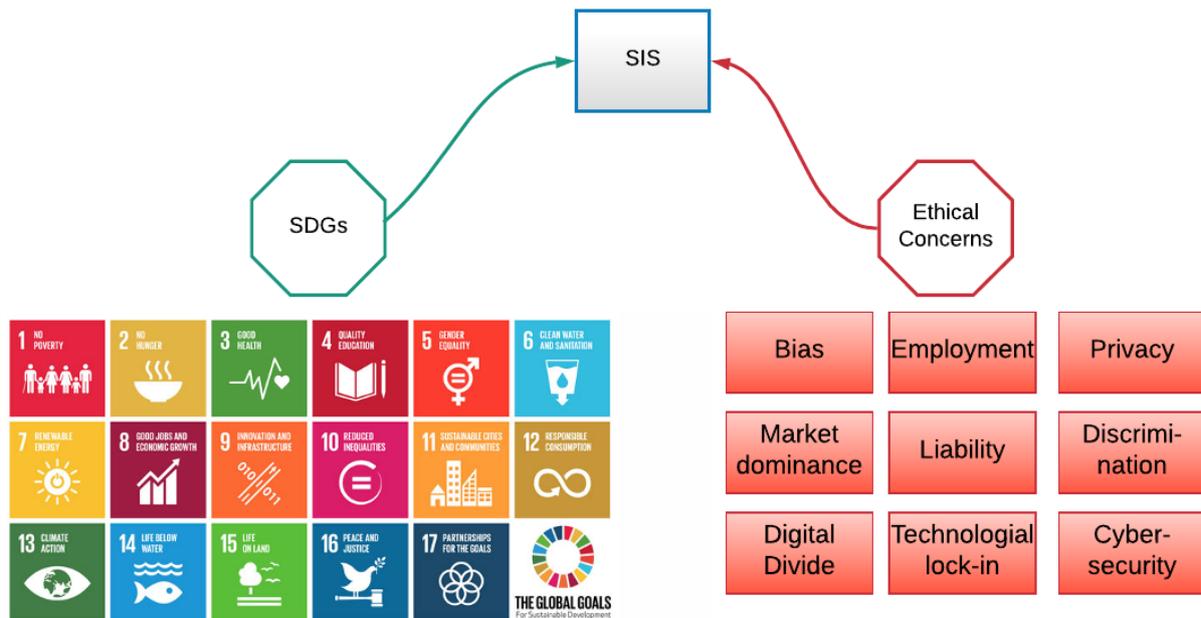
109 Our decision to use the term SIS is motivated by the desire to sidestep some of these definitional  
 110 problems. We use the term to denote socio-technical systems that make use of one particular type of  
 111 AI technique, machine learning, usually based on artificial neural networks, to draw inferences from  
 112 large amounts of typically unstructured data. By focusing on machine learning applications, we  
 113 sidestep many of the ethical issues that are associated with general AI, such as the possibility of  
 114 autonomous moral agents [15], the emergence of superintelligence [16], the singularity [17], or  
 115 transhumanism [18].

116 A second advantage of using the term SIS is that it clearly links to the field and discourse of  
 117 information systems (IS). There are long-standing discussions within IS about what exactly lies at its  
 118 core z[19-22]. Nonetheless, the field has developed a strong history of methodological and  
 119 philosophical principles that are useful for understanding and dealing with IS, and by extension SIS.

## 120 2.2. Promises and Concerns of SIS

121 One open question in the SIS discourse refers to the criteria that could be used to determine  
 122 whether innovation and its consequences can be seen as acceptable, desirable or sustainable. At its  
 123 core, this is a question of universal values, on which all those affected by an innovation could agree.  
 124 The agreed principles expressing these shared values are human rights, as notably expressed in the  
 125 UN’s Universal Declaration of Human Rights [23]. Human rights tend to be abstract and theoretical  
 126 and need to be translated into practical measures and actions. This is what the SDGs intend to  
 127 achieve. The SDGs constitute a set of internationally agreed aims that the United Nations has agreed  
 128 to pursue [24]. The SDGs are based on clearly recognised human needs, such as the ending of hunger,  
 129 poverty or exclusion. The SDGs are presented in terms of broad and abstract aims, but these are  
 130 broken down into more manageable and implementable goals. They are supported by specific and  
 131 measurable targets and indicators, existing collaborations and networks and a growing literature.  
 132 Recent guidance from the European Commission’s High Level Expert Group on AI suggests that  
 133 benefits of AI can be expected to be conducive to the achievement of the SDGs. The group suggests  
 134 that “AI is not an end in itself, but rather a promising means to increase human flourishing, thereby  
 135 enhancing individual and societal well-being and the common good, as well as bringing progress  
 136 and innovation. In particular, AI systems can help to facilitate the achievement of the UN’s  
 137 Sustainable Development Goals, such as promoting gender balance and tackling climate change,  
 138 rationalising our use of natural resources, enhancing our health, mobility and production processes,  
 139 and supporting how we monitor progress against sustainability and social cohesion indicators” [25].

140 The moral benefits of SIS should be seen in the context of possible downsides and problems  
 141 [26,27]. We are particularly interested in those social impacts that are seen as generally undesirable  
 142 and which are often discussed under the heading of “ethical issues”. The reference to ethics here does  
 143 not refer to a particular position in moral philosophy but to the public perception of something as  
 144 bad or undesirable. There is a significant and rapidly growing literature covering these ethical issues  
 145 in both AI [28] and Big Data [29-31]. The general ethical concerns can be broken down into particular  
 146 issues and concerns including algorithmic bias [32,33], impact on employment [34], etc. These ethical  
 147 concerns are not just an academic research topic, but are taken up by the media and have been  
 148 translated into a number of policy interventions [35-37].



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Figure 1. Overview of SIS influences

151 For the purposes of this paper, we consider the implementation of SIS in order to achieve SDGs  
 152 and how this implementation process may be hindered by the lack of consideration of important  
 153 relevant ethical issues (see Figure 1). In order to promote desirable outcomes and minimise negative  
 154 impacts, it is crucial first to understand both sides. A key challenge here is that there is very little  
 155 empirical research into these ethical aspects and no research, to the best of our knowledge, as to how  
 156 the ethical concerns relate to the achievement of SDGs. We therefore undertook a series of six case  
 157 studies of SIS in different application areas, with a focus on the ethical aspects embedded in each.  
 158 The following sections provide an overview of the methodology of this research and then outline our  
 159 findings.

### 160 3. Multi-Case Study Approach

161 The section outlines the multi-case study approach and discusses why this provides a suitable  
 162 approach through which to understand ethical issues related to SIS. While there is a large body of  
 163 literature on social and ethical impacts of AI and Big Data, much of it is written from a philosophical  
 164 perspective, focusing on conceptual aspects. There are some convincing and high-profile book-length  
 165 accounts [38,39], but there is very little rigorous academic research that looks at more than one  
 166 specific subject area, such as autonomous vehicles or financial services. We therefore undertook a  
 167 study that would allow us to understand better the impact of SIS across a number of relevant subject  
 168 areas.

169 In order to gain a detailed understanding of the use of the technologies in their social  
 170 environment, we opted for a case study approach [40,41]. More specifically, we were interested in the  
 171 lived experience of those involved in the research and development of SIS-related activities and  
 172 therefore pursued an interpretive case study approach [4]. The structure of the case study approach

173 was defined in a case study protocol that allowed all participants to ensure consistency and  
174 conformity of data collection and analysis [42,43].

### 175 3.1. Research setting

176 Based on areas of specialisation, expertise, associations involved and potential contacts with  
177 suitable case study organisations, we focused on six key social domains, as listed below in Table 1.  
178 The six case studies described here are a sample of a larger set of case studies that were developed in  
179 the context of a collaborative European research project. This project covered additional case studies  
180 and other methods (scenario development, online survey, focus groups, Delphi Study, technical  
181 investigation). We selected the case studies presented here because of their clear links to SDGs. The  
182 paper will henceforth use the term case study to mean case study domains, which refer to the  
183 collection of organisations that relate to the same SDG.

184 For each case study domain as listed in Table 1, we undertook a literature review of ethical issues  
185 and undertook a number of interviews (see Table 1). An interview protocol (consisting of 15 pages)  
186 was developed and agreed among all the people involved in conducting the case interviews, and for  
187 the subsequent analysis. All interviews were held in English and transcribed. Most cases involved 1-  
188 3 members from a single organisation, except sustainable development, where we interviewed  
189 members from four different organisations. The interviews took place between June - December 2018  
190 and lasted between 30 - 90 minutes each. Across all six cases, 13 interviews were carried out from 9  
191 different organisations.

192 **Table 1.** An overview of case domains, interviews and organisations

Case Study Domain	Interviewee(s) Role	Organisation
Human Resources Management	Two Experts on Software & Interaction Design	Software & Interaction Design Company
Government	Project Owner	Large Municipality
Agriculture	1. Governmental Affairs Management; 2. Head of Agronomy Digital Farming; 3. Global Sustainability Assessment	Large Agricultural Multinational
Sustainable Development	1. Chief Technology Officer Innovation Department; 2. Solutions Lab; 3. Head of Innovation; 4. Chief Digital Officer	1. Large Municipality; 2. Public Organisation; 3. Telecommunications Company; 4. Large Municipality
Science	1. Biotechnologist; 2. Data Scientist, 3. Ethicist	Large Scientific Research Project
Energy and Utilities	Two Industry Experts	National Energy Company

## 193 4. Data analysis

194 The data analysis was supported by the use of NVivo 10, Server edition. Starting from a set of  
195 top-level nodes that were agreed by the team, researchers were free to develop further new nodes.  
196 Data analysis was undertaken by the researchers who were responsible for individual case studies.  
197 Weekly meetings between all members of the study team ensured agreement on nodes and the  
198 process. All case studies were published individually.

199 The work undertaken for this paper was a cross-case analysis of how some of the SDGs can be  
200 met through the use of SIS. This is demonstrated across the social domains of the cases and the ethical  
201 issues that arise from using SIS as a result. Based on the full versions of the case studies, and going  
202 back to the original data, evidence of links to SDGs was sought. In addition, ethical issues that arose  
203 across different application areas and that seemed to have broader relevance were explored.

## 204 5. Findings

205 The results of the cross-case analysis provide empirical insights into how SIS are being used  
206 across a wide range of different social domains, how they are being advocated to promote and drive  
207 some of the SDGs, and how they impact society and create their own ethical issues. This section  
208 outlines how SIS are being used in different social domains to explicitly promote six of the 17 SDGs  
209 (SDGs 2, 3, 7, 8, 11, and 12). These SDGs were selected as being the most prominent goals identified  
210 in the multi-case study analysis in the use of SIS in these areas<sup>3</sup>. The section demonstrates the  
211 usefulness and effectiveness of implementing SIS to meet the SDGs and the most pressing ethical  
212 issues evaluated in the case studies. Also, we indicate that while SIS offer great potential to meet  
213 societal challenges and global concerns, they also pose threats to the well being of individuals and  
214 society which need to be addressed. We discuss the benefits, and potential ethical issues, of using SIS  
215 for each of the six SDGs that are the focus of this paper.

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<sup>3</sup> While we acknowledge that many SDGs are very important, and SIS are being developed and deployed to meet them, these goals were not explicit aims for the SIS organisations that we interviewed. There was also not enough scope in the paper to tackle all 17 SDGs, as it would do a disservice to the time spent on each, but also, it would have forced some of those SDGs into our analysis that were not already clearly identified within the cases.

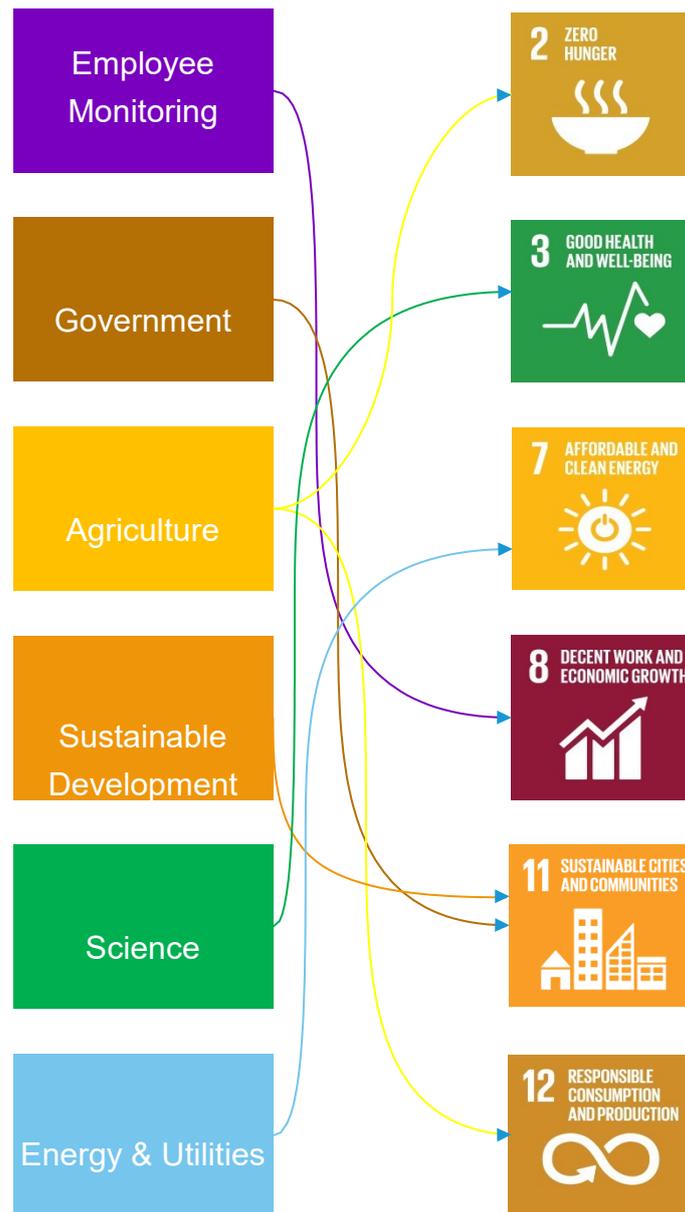


Figure 3. Mapping the Case Study Domains to the SDGs

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### 218 5.1. SDG 2 - Zero Hunger

219 Currently, there are 815 million people who are undernourished, a number which is expected to  
220 increase to 2 billion by 2050, if adequate measures are not put in place [44]. It is estimated that we  
221 need to increase our food production levels by up to 70% by 2050 to meet global demands [45,46].  
222 However, increasing agricultural production may also increase waste and environmental damage, in  
223 an industry which already has a high ecological impact. 'The food sector accounts for around 30  
224 percent of the world's total energy consumption and accounts for around 22 percent of total  
225 Greenhouse Gas emissions' [44]. Ultimately, the agricultural sector is faced with producing more  
226 food to feed a growing global population, in line with the aim of SDG 2 - to ensure zero hunger in  
227 the world - while also reducing our ecological impact.

228 The aim of SDG 2 (Zero Hunger) is to dramatically reduce undernourishment, starvation, and  
229 nutritional defects in the world; through increased agricultural produce, food security, and  
230 improvements in farming in the developing world. The UN has created a number of targets to  
231 decrease the levels of global hunger, such as doubling the 'agricultural productivity and incomes of  
232 small-scale food producers' (target 2.3) and ensuring sustainable food production systems (targets

233 2.4) [44]. These targets can be reached by increasing investment into technological development  
 234 (target 2.A), such as SIS.

235 The use of SIS is being heralded as an innovative way to adapt to the challenges in a sustainable  
 236 way [47-50]. It is hoped that agricultural SIS can provide data-driven answers and more efficient ways  
 237 to seed, harvest, grow, and detect plant disease within the industry. Agricultural SIS has the potential  
 238 to ‘improve water and air quality, improved soil health, food quality and security, protection of  
 239 biodiversity, improvements to the quality of life, increased output, cost reductions, crop forecasting,  
 240 and improved decision-making and efficiency’ (Agricultural Case Study).

241 While agricultural SIS offer great potential to help achieve SDG 2, there is the possibility that  
 242 they may create additional ethical issues in their implementation, as demonstrated in our case study  
 243 “Agriculture”. For example, when agricultural SIS are used to provide farmers with assistance,  
 244 incorrect, limited, or misleading data may lead to inaccurate recommendations and advice [51, p. 13].  
 245 Interviewee 3, from “Agriculture”, stated that inaccurate and limited data were the main causes for  
 246 poor or ineffective recommendations, rather than flaws with their algorithms. Issues relating to  
 247 flawed data are also exacerbated by farmers with poor record-keeping, an inability to use SIS, or  
 248 failing to implement recommendations (Agricultural Case Study). Inaccurate recommendations,  
 249 resulting from SIS, may cause poor harvests, harm to crops and livestock, and damage to the farmer’s  
 250 business.

251 A challenge for effective agricultural SIS use is that most farming is done on small farms or in  
 252 LMICs (low-to-middle-income countries) with low technological capacities, whereas current  
 253 agricultural SIS use focuses on large monoculture farms [52,53]. In order to meet SDG 2, agricultural  
 254 SIS should be affordable, usable, and accessible to LMIC farmers in an economically sustainable way  
 255 [54-56]. The interviewees from “Agriculture” reiterated this sentiment, stating that if SIS are not  
 256 economically affordable and beneficial to the farmer, they will not be adopted.

## 257 5.2. SDG 3 - Good Health and Well-being

258 While SDG 2 aims to promote a healthy population by preventing malnourishment and ensuring  
 259 there are adequate food supplies, SDG 3 (Good Health and Well-being) aims to improve global health  
 260 through areas such as maternal mortality, communicable diseases, mental health, and healthcare  
 261 workforce [57]. SDG 3 aims to ‘ensure healthy lives and promote well-being for all at all ages’ [58].  
 262 Better health and well-being is not only viewed as a single goal for sustainable development but is  
 263 regarded as being essential for achieving all three pillars of sustainable development [59]. Health,  
 264 well-being and sustainable development are considered to be intrinsically connected, with health  
 265 regarded as a precondition indicator, as well as an outcome of successful sustainable development.

266 By combining the complex elements of human biology with the computational power of SIS, it  
 267 is in theory possible to pave a path to good health and well-being. Merging biology and SIS can offer  
 268 insights into the delivery of precise and speedy diagnostics and treatments by eliminating  
 269 uncertainty through analysing trillions of data points per tissue sample in a matter of days; something  
 270 impossible for humans [60]. SIS supports the comparison of massive amounts of data, including from  
 271 health data of individual patients to those of the greater population, which is crucial for determining  
 272 what treatments work best for each patient. Using SIS also offers the potential to reduce development  
 273 costs and bring new treatments to patients in a time-efficient manner [61].

274 The “Science” case study was used to understand some of the ethical concerns that arise from  
 275 the use of SIS in health, specifically, health-related issues that affect the brain and how they could be  
 276 treated. The organisations interviewed used SIS to build a research infrastructure aimed at the  
 277 advancement of neuroscience, medicine and computing. Results from the case study indicate that the  
 278 main ethical concerns are privacy and confidentiality. There is a risk of identifying patients because  
 279 hackers could access patient data. The data could be re-identified, violating privacy and potentially  
 280 being used to harm the individual concerned [62].

281 Security at the software-level is an issue when using health SIS. With the use of the internet, the  
 282 systems are opening ports into hospitals which means that there should be safeguards for specific  
 283 parts of a specific server [63]. There was also a concern in the “Science” case study about

284 discrimination and bias resulting from the use of health SIS and the issue of transparency of the  
 285 processes that are involved in research used to understand diseases and treatments (Science Case  
 286 Study). The use of SIS in promoting health also has implications associated with the availability of  
 287 resources, which could result in a digital divide between those who have the resources to use most  
 288 of the SIS platforms and those who have not, an issue that was also addressed in case study “Energy”  
 289 (see below).

### 290 5.3. *SDG 7 - Affordable and Clean Energy*

291 The aim of SDG 7 (Affordable and Clean Energy) also places an emphasis on cost-efficiency and  
 292 the global health of the population. SDG 7 aims to ensure affordable, reliable and modern energy for  
 293 all [44], emphasizing the need to strengthen policy in order to meet specific energy targets. In fact,  
 294 between 2000 and 2016 access to electricity around the world increased from 78% to 87%. However,  
 295 the demand for electricity is increasing as the world population increases. Upgrading technology,  
 296 such as through the use of SIS, can significantly reduce energy consumption [64]. By 2030, the UN  
 297 aims to ensure that there is ‘universal access to affordable, reliable and modern energy services’,  
 298 while doubling ‘the global rate of improvement in energy efficiency’ [44].

299 The expected demands on the energy sector over the coming years will be immense as a result  
 300 of these changes. It has been proposed that technologies, such as SIS, used in the energy sector can  
 301 help solve the Energy Trilemma: how to secure (energy security) affordable energy for all (energy  
 302 equity) in a sustainable manner (environmental sustainability) (Energy Case Study). The use of SIS  
 303 in smart grid systems allows for renewable energy integration, delivery of significant environmental  
 304 benefits, and can provide an efficient solution for energy security [65].

305 The use of SIS systems in energy distribution holds the promise that countries will be able to  
 306 ensure affordable and sustainable energy for the ever-increasing energy demands of smart living [35].  
 307 It also presents a number of ethical challenges, which were identified in our case study “Energy”.  
 308 This case study explored ethical issues that occur in the use of SIS in the energy sector. According to  
 309 the interviewees, the current barrage of GDPR articles in the media has raised the public’s privacy  
 310 concerns and suspicion towards the company and the use of SIS in the energy industry. The company  
 311 in “Energy” was vocal about addressing issues of social acceptability of smart meters and privacy  
 312 concerns that the end-user may have. For example, it has coordinated the development of a code of  
 313 conduct to address public concerns and sought to have it approved by the national Personal Data  
 314 Authority to ensure that the company remains within the law and attracts public trust (Energy Case  
 315 Study).

316 Another major concern identified in “Energy” related to issues around cybersecurity. As a result  
 317 of the complexity of the decentralised architecture, and the digitisation of multiple points in the grid,  
 318 there is a concern that these can be attacked to trigger a cascading response, leading to energy  
 319 disruptions or a failure of the infrastructure (e.g., blowing the fuses of energy exchanges). As it will  
 320 be impossible to safeguard the infrastructure entirely, the emphasis is shifting towards containing  
 321 possible contagion and its cascading effects. Specific cyber threats and implications for cybersecurity  
 322 are difficult to predict in order to make provisions into the system design and the institutional  
 323 environment (Energy Case Study). A concerted effort to put together a pan-European Cybersecurity  
 324 Act, which includes an EU Cybersecurity that will affect the management of critical infrastructures  
 325 and related equipment as well as consumer products is currently underway [66].

### 326 5.4. *SDG 8 - Decent Work and Economic Growth*

327 SDG 8 (Decent Work and Economic Growth) promotes the need to ensure economic growth  
 328 while acknowledging the need to resolve tensions between available jobs and the growing labour  
 329 force. These tensions are exacerbated by the increasing need for technological skills in jobs, for both  
 330 new and existing work positions [67]. New skill requirements, in addition to an expanding labour  
 331 force, are predicted to affect unemployment negatively in the coming years, according to the UN  
 332 Development Programme [68]. SDG 8 also explores the idea of “decent” work, such that employment  
 333 allows individuals to rise out of poverty currently affecting approximately 700 million workers [69].

334 SDG 8 aims to increase economic productivity ‘through diversification, technological upgrading  
 335 and innovation’, and aims to ensure ‘full and productive employment and decent work for all women  
 336 and men, including for young people and persons with disabilities, and equal pay for work of equal  
 337 value’ [44]. The UN also wants to protect labour rights for all, particularly the most disadvantaged  
 338 within society. The use and development of SIS may help the workforce by reducing demanding  
 339 work, assisting the processing of complex tasks, and increasing productivity in the workplace. There  
 340 is the opportunity for SIS to help doctors and surgeons perform operations, provide employers with  
 341 important business analytics, and even to identify and prevent slavery [70].

342 In many businesses, SIS are being used as a means to deliver enhanced customer service and  
 343 improved business management procedures. By using SIS to monitor business operations, through  
 344 tracking-capable software, businesses are, for instance, able to track products but also to monitor  
 345 employees. Case study “Human Resources Management” focused on an international company that  
 346 develops IoT-based software and tracking equipment, for the purpose of deducing how assets are  
 347 used in order to either bill according to their usage, or to identify usage fraud. The case study  
 348 examined IoT-based SIS that make use of data collection and manipulation to support monitoring  
 349 and tracking in businesses.

350 The most prominent ethical issues that arose in “Human Resources Management” were the  
 351 possibility for malicious use, privacy infringements, and the responsibility, transparency and trust  
 352 required by the organisation using these technologies (Human Resource Management Case Study).  
 353 A measure to safeguard many of these issues from occurring was ensuring accurate informed consent  
 354 was granted. Providing the opportunity to stakeholders to consent to the collection, manipulation, or  
 355 deletion of data is very significant to ensuring data protection. Nevertheless, even though the  
 356 technology provides for features that can encourage ethical use of the system, the possibility for  
 357 system abuse cannot be totally excluded.

358 One of the overriding concerns identified in the case study focused on how to design ethical  
 359 employee monitoring software for other companies to use with their own assets and resources  
 360 (Human Resource Management Case Study). Design with respect to access controls is therefore  
 361 important as well as the issue of consent. It was not unusual that several of the identified ethical  
 362 issues interconnected for a particular SIS, and going forward it is important to be cautious with the  
 363 handling of data across the hierarchy of system users. This strongly correlates with SDG 8, namely to  
 364 promote good working environments for people around the world.

### 365 5.5. *SDG 11 - Sustainable Cities and Communities*

366 SIS can be used in industry and infrastructure for personalising services [71], streamline  
 367 processes, predictive maintenance of machinery [72], and even to automatically register and respond  
 368 to potholes [73]. SIS can also help to successfully analyse past crises in an attempt to predict likely  
 369 future problems, such as threats to infrastructure and food security in the event of severe unrest, and  
 370 to ensure the protection of economic growth in developing countries [74]. Such predictions can enable  
 371 businesses and aid agencies to plan effectively for the future, account for changes in costs and identify  
 372 ways to promote economic growth measures, particularly in the rapidly growing urban population  
 373 in the developing world [75].

374 By 2050, over 70% of the global population is expected to live in cities [76]. This is set to place a  
 375 great strain on resources and healthcare, create overcrowding, and have serious environmental  
 376 impacts. SDG 11 (Sustainable Cities and Communities) attempts to achieve sustainable, resilient, safe  
 377 and inclusive cities. One way to do this is by creating innovative approaches such as the adoption of  
 378 SIS to ‘reduce ecological harm, pollution, and injustice on the one hand; while increasing safe and  
 379 affordable housing, improving infrastructure, and providing safe cities for people to live in’  
 380 (Sustainable Development Case Study). SIS are being proposed as a way to help achieve SDG 11 by  
 381 improving mobility, reducing ecological impact, improving air quality, disaster response and  
 382 economic growth [77-80]. SIS are being used in cities to make them ‘smarter’ through economic  
 383 development, developing skills for the public, mobility, governance, environment and improved  
 384 living standards [81, p. 111, 82,83].

385 SIS offers great benefit to the public sector to ensure sustainable cities and communities, but may  
 386 also create their own ethical concerns as a result, which were identified in case studies "Government"  
 387 and "Sustainable Development". Municipalities benefitting from the development and use of SIS  
 388 need to ensure that they work effectively. One way to ensure this is through the provision of  
 389 sufficient, dynamic, and rich data. In the case studies, interviewees emphasised the importance of  
 390 retrieving and using accurate datasets for successfully running their SIS. If the algorithms do not have  
 391 sufficient training data, then the recommendations provided may be misleading or inaccurate.

392 If there are issues with the accuracy of data, these may misrepresent the city and its inhabitants  
 393 [83]. There is a threat that SIS may compartmentalise cities, reducing their complexity and richness,  
 394 which may lead to harmful or biased recommendations and policy [84]. With the increased  
 395 integration of SIS in cities, there is also a threat of a digital divide at different levels. There is the  
 396 possibility that rural areas will get left behind as a result of increased technological development  
 397 within cities; some areas and citizens within cities may benefit from SIS, while others are  
 398 disadvantaged; certain cities (such as capitals) may receive far greater SIS investment and  
 399 development than other cities; and there may also be a greater digital divide and resulting inequalities  
 400 between developing and developed nations who can or cannot afford to implement these  
 401 technologies (Government Case Study).

402 Another concern about the increased digitalisation of the city infrastructure is the increased  
 403 vulnerability to malicious hacking, stolen data, disruption of systems within the city, or privacy  
 404 infringements [85,86]. Privacy was an issue raised in all five organisations in these two case studies.  
 405 Interviewee 1, from "Sustainable Development", stated that whenever data are collected about  
 406 citizens, their privacy should be protected (Sustainable Development Case Study). Whenever cities  
 407 have access to citizens' data, there is a threat that these data will be used for unauthorized or  
 408 unchecked surveillance purposes. Also, with the increased integration of private organisations in SIS  
 409 public projects, there is also a threat that they will use these data for morally illegitimate purposes.

410 There is a further concern that private organisations will prioritise their interests in public-  
 411 private SIS projects and push a technologizing approach, which may not be in the best interests of  
 412 the city or its citizens [87]. For example, in our Sustainable Development case study, one of the  
 413 interviewees stated that: 'Corporations are providing advice, guidance and implementing  
 414 technologies within cities, and this may not be done impartially or in the best interests of the city'  
 415 (Sustainable Development Case Study). Cities may become dependent on private SIS companies,  
 416 which may lead to 'technological lock-in', thus jeopardising a municipality's self-governance. The  
 417 interviewee from "Government" stated that obtaining data from third-party organisations often  
 418 incurred substantial costs, but that their data often far surpassed publicly-available data, thus  
 419 necessitating these partnerships. However, there is a concern that, 'if corporations are heavily  
 420 involved with any SIS government project, the city may become overly dependent on those  
 421 corporations, putting public decision-making and governance in jeopardy' (Government Case  
 422 Study).

423 Most of the public servants working on SIS projects indicated that they were aware of this threat  
 424 and many expressed that they tried to initiate a data sovereignty approach, if possible, and were  
 425 cautious to avoid technological lock-in with private companies. Some were concerned about the high  
 426 costs required for investing in SIS projects. While technologically-savvy cities may encourage  
 427 national and foreign investment, there are no guarantees that a city will see a return on their SIS  
 428 investment. For example, interviewee 3 from "Sustainable Development", stated that their SIS project  
 429 was loss-making and would have been terminated earlier if it were run by a private company  
 430 (Sustainable Development Case Study).

#### 431 5.6. *SDG12 - Responsible Consumption and Production*

432 SIS technologies provide us with the opportunity to make cities more sustainable and resilient,  
 433 but cities also need to incorporate responsible consumption and production of water, energy, and  
 434 food, for our growing population, as advocated in SDG 12 (Responsible Consumption and  
 435 Production). SIS can also play a significant role by providing an improved understanding of

436 consumption patterns that support devising effective environmental measures targeting specific  
 437 groups, such as consumers and policymakers [88]. Despite challenges posed by the use of SIS in  
 438 industry, there are opportunities such as efficient and sustainable use of resources including finance,  
 439 raw materials and labour that can be realised through SIS [89]. Many of the ethical issues that were  
 440 identified in the use of SIS to ensure SDG 12 strongly correlated with those of SDG 2.

441 There is a possibility, for example, that agricultural SIS will exacerbate inequalities, rather than  
 442 prevent them, which is in contrast to target 12.C – reducing harm to poor and disadvantaged  
 443 communities [90]. The retrieval of farm data may cause privacy infringements, particularly in LMICs  
 444 where there is little data regulation and protection [91]. There is also the possibility that farmers may  
 445 lose control of their farm because companies, such as John Deere, are preventing farmers from  
 446 tampering with machinery which contains SIS, on the grounds of protecting intellectual property  
 447 [92,93]. Farmers are also concerned that their data may be leaked or given to third-parties, making  
 448 them sceptical about adopting SIS [94]. Their data may be used against them by commodity traders,  
 449 governmental bodies, or competitors, so they need to be confident that their data will be protected  
 450 ‘from misuse, hacking, and the misappropriation for economic or marketing purposes’ (Agricultural  
 451 Case Study).

452 Agricultural SIS may also provide recommendations that do not take into account effects on land  
 453 external to the farm being analysed, which could lead to harmful runoff, habitat damage, and  
 454 pollution [95]. Countries have varying sustainability standards, so it is difficult for SIS to accurately  
 455 take these into account: ‘Different algorithms are required because of the varying climatic conditions,  
 456 crop types, and needs of farmers worldwide’ (Agricultural Case Study). In addition to sustainability  
 457 metrics, SIS may ‘upset, injure or even kill livestock and/or local wildlife. Robots, sensors and  
 458 unmanned aerial vehicles (UAVs) also have the potential to emit toxic material, fumes and waste into  
 459 their surrounding environment’ (Agricultural Case Study), causing harm to the health of animals,  
 460 humans, and communities in the surrounding areas.

## 461 6. Discussion

462 This paper has shown that SIS holds the potential to contribute to achieving desirable social  
 463 goals, such as the SDGs, while at the same time creating a range of ethical concerns. These unintended  
 464 side-effects are a key motivating factor in a range of approaches that reflect on the role of technology  
 465 in society, such as technology ethics [96], science and technology studies [97] and technology  
 466 assessment [98]. An interesting component of this is the so-called ‘Collingridge Dilemma’, which  
 467 holds that interventions into the trajectory of technology are easy at an early stage, when it is difficult  
 468 to predict the consequences. When the consequences are predictable, it is often difficult or too late to  
 469 change the trajectory or impact [99].

470 The paper can be read as an attempt to address this problem. The analysis of SDGs and ethical  
 471 implications shows that these are not simple and linear, but nor are they entirely unpredictable. SIS  
 472 are at their core complex statistical tools that allow for better categorisation of data and thereby  
 473 facilitate drawing conclusions and making predictions that are statistically sound. This is the reason  
 474 why they can be used for crop optimisation, scientific health analysis, in smart city projects, and a  
 475 wide variety of other applications. Altogether, the case studies have demonstrated that the range of  
 476 applications, and the potential benefits accrued by society from using SIS, are far-reaching.

477 While at least some of the benefits are thus predictable, the same can be said for related ethical  
 478 issues. The expanding academic literature and policy discussions of SIS show that there is an  
 479 awareness of some problematic aspects in these technologies. The case studies have shown that these  
 480 issues are not just theoretical, but are also perceived as relevant by actors who employ these  
 481 technologies. The case studies have furthermore demonstrated that there is a degree of overlap  
 482 between ethical issues identified in the literature and those perceived on the ground. This implies  
 483 that researchers, funders or policymakers who aim to use SIS to address social issues and SDGs can  
 484 draw on a rich source of information to predict the possible side-effects of their actions. This study  
 485 has shown that such prediction is possible and even has plausible outcomes that can be integrated  
 486 into current decision-making processes.

487 If the aim is, for example, to eliminate hunger (SDG 2), which is a noble goal against which very  
488 few people would argue, then the quality of this goal clearly warrants the mobilisation of significant  
489 resources on a local, regional and global level. SIS can and most likely will play an important role in  
490 increasing the efficiency of food production and reduction of waste. What our analysis has shown,  
491 however, is that such applications may lead to a number of ethical issues concerning land and data  
492 ownership, which may benefit large corporations while disadvantaging small companies or farmers.  
493 To use SIS ethically to address global hunger, issues such as this will have to be taken into account.  
494 This may take place through open access and freely available data pools; publicly-owned agencies  
495 that help producers lacking the resources to benefit from SIS; or cooperative movements, which can  
496 assist in ensuring the ethical use of SIS.

497 Similarly, meeting SDG 3 can involve SIS in ensuring that the good health and well-being of the  
498 global population is met through disease prediction and prevention, and innovative ways to develop  
499 medicines and cures. However, the analysis identified privacy concerns and re-identification issues  
500 when using SIS in healthcare. There is a range of procedures that can be put in place to reduce privacy  
501 and confidentiality concerns. For example, decision-makers can ensure that organisations developing  
502 and using SIS in health research follow protocols and measures to ensure that data acquisition,  
503 storage, and usage are protected. Developers of health SIS may also ensure that their technologies are  
504 not designed to retrieve personal information and there are ways to effectively anonymise users.

505 Furthermore, adequate cybersecurity procedures can be set in place to ameliorate concerns.  
506 These include: penetration testing, vulnerability testing, adversarial training, gradient masking,  
507 differential privacy, and improved anomaly detection methods (XXX). These cybersecurity issues  
508 were also a prevalent issue in the “Energy” case study, which looked at the use of SIS to meet SDG 7  
509 (Affordable and Clean Energy). There was a concern that energy providers’ systems would be hacked  
510 as a result of using SIS, which could lead to energy failures and disruptions in energy infrastructures.  
511 As the results of this could have devastating effects, national and international bodies need to ensure  
512 that energy providers are abiding by cybersecurity policies and standards [66]. Energy providers  
513 should also use ethical guidelines to proactively respond to potential cybersecurity threats, rather  
514 than being forced to by legislation.

515 When the aim of SIS is to ensure fair and sustainable work (as advocated in SDG 8), employees  
516 need to be protected against the harmful use of SIS in the workplace, as outlined in the ‘Human  
517 Resources Management’ case study, such as infringements on their privacy and that they consent to  
518 these activities. Decision-makers should implement policy to ensure that employee monitoring SIS is  
519 in accordance with strict informed consent procedures, which are clear and understandable,  
520 employees are not coerced or feel pressured to conform to them, they have the opportunity to ‘opt  
521 out’ throughout the process, and have procedures in place to delete data collected about them.  
522 Employee monitoring designers need to ensure, to the best of their ability, that SIS do not have the  
523 possibility to be used to harm, disenfranchise, or manipulate people in the workplace. Increased  
524 security policies need to be implemented by companies to ensure that data retrieved about employees  
525 is not used for external malicious, illegal or nefarious purposes.

526 SIS also offers public servants the opportunity to dramatically improve their cities in accordance  
527 with the aims of SDG 11 - the promotion of sustainable and liveable cities. However, as a result of  
528 trying to encourage development and efficiency in their cities, the public sector may become  
529 technologically locked-in to relationships with private SIS companies, enabling those companies to  
530 surveil, harm, or manipulate citizens. There is a need to strike a balance between successfully using  
531 and exploiting SIS, while also ensuring public self-governance. There need to be careful procedures  
532 set in place for when issues arise, steps in place to ensure governance is not handed over to private  
533 companies, and ways to avoid over-dependence on SIS companies. The public sector should  
534 encourage internal development of SIS departments under their control, but if this is not possible,  
535 agreements should be created for a mutually-beneficial partnership with private companies.

536 SIS can offer solutions to the aims of SDG 12, such as providing insights into planting, seeding,  
537 and harvesting in a responsible manner. The use of SIS may also come with certain ethical concerns,  
538 such as inequalities resulting from limited access to farm SIS; privacy issues; and harm to

539 externalities, such as livestock, wildlife, and the natural environment. However, steps can be put in  
540 place to avoid or minimise these threats. For example, farm SIS can be made more accessible and  
541 easier to use, and provided free-of-charge (or at a low cost), as exemplified in the Agriculture case  
542 study. Farm data is often seen as less problematic than medical, financial, and insurance data, but it  
543 still comes with the potential to infringe upon farmers' privacy. There needs to be stronger policy on  
544 the protection of farm data and the need for companies retrieving those data to ensure they abide by  
545 existing policy. Physical and ecological threats resulting from agricultural SIS should also be  
546 recognised, along with steps developed to counter and halt these impacts from causing harm.

547 This discussion of the balance of promotion of SIS to meet the SDGs versus creation of ethical  
548 issues demonstrates that there are a number of recurring issues that cut across many domains. The  
549 most obvious of these is that of data protection and privacy. This is an issue that arises by necessity  
550 when personal data is targeted, such as in human resource applications. What our analysis has shown  
551 is that it is also relevant in other domains where it might be less obvious, such as agriculture, where  
552 technical data may still have personal components, for example by allowing one to pinpoint the exact  
553 location of a farmer at any moment.

554 Some of the broader issues that the analysis has shown are located not so much in the particular  
555 technology or the data used, but in the socio-economic environment in which the technologies are  
556 developed and used. A key concern is that of ownership of data, algorithms and the resulting  
557 allocation of benefits and costs. SIS across various SDGs require large amounts of data to be useful  
558 and create the efficiency savings they are credited with. That means that the owner of the data is  
559 likely to be able to benefit. Ownership of a sufficient amount of good data requires significant  
560 resources, which means that large organisations such as the big technology firms stand to benefit to  
561 the potential detriment of smaller organisations or individuals. This is an economic issue, but it is  
562 directly linked to questions of power and control. While there is nothing fundamentally stopping a  
563 distributed ownership of SIS and democratic governance, at present the socio-economic environment  
564 seems more likely to favour monopolies, oligopolies and concentration of economic and political  
565 power. At the very least these technologies open the possibility of misuse for the benefits of powerful  
566 actors, as the Cambridge Analytica scandal has demonstrated.

## 567 7. Conclusion

568 The importance of SIS in society will continue to grow in the future. It is clear from the multiple  
569 case study that SIS are playing a significant role in efforts towards meeting the SDGs. When SIS are  
570 used to meet the SDGs, there is the possibility that they may not make progress to achieve them;  
571 stagnate other efforts trying to achieve them; exacerbate problems the SDGs are actually trying to  
572 reduce; or create new allied problems. The first step towards the effective use of SIS to meet the SDGs  
573 is to acknowledge potential issues and identify ways to ensure that society benefits, while reducing  
574 harms, from their use. These issues were outlined in this paper through the use of an interpretivist  
575 multi-case study analysis. Six SDGs (2, 3, 7, 8, 11, 12) were examined to extrapolate beneficial aspects  
576 of using SIS, while also identifying ethically problematic issues. Domain-specific literature was  
577 analysed and contrasted with what is actually being used to gain some empirical insights regarding  
578 the ethical issues that relate to the use of SIS. In the discussion section, the paper evaluated the main  
579 benefits and drawbacks of using SIS for those six SDGs and proposed steps that can be implemented  
580 to ensure their ethical use.

## 581 8. Limitations and further research

582 While acknowledging that a great deal more work should be carried out on the remaining 11  
583 SDGs, this was not within the scope of this paper. The aim was to provide a snapshot of some of the  
584 SDGs, how SIS can be used to promote them, and ethical tensions that may arise as a result of their  
585 use, while providing insights into how these issues can be addressed in practice.

586 While the paper carefully examined ethical concerns in the literature regarding the use of SIS in  
587 these applications, the empirical analysis was typically confined to 1-4 organisations per case, with a  
588 similarly low range of interviewees per organisation. They were all European organisations, which

589 limited the paper from having a more culturally nuanced view of these issues. Therefore,  
 590 incorporating a greater diversity of organisations, particularly those from the Global South, would  
 591 benefit further analysis of SIS used to promote the SDGs.

## 592 9. Recommendations

593 There is a wide array of stakeholders and organisations involved in the development and use of  
 594 SIS to directly, or indirectly, promote the SDGs. This paper highlighted six distinct cases where public  
 595 organisations (SDG 11), private companies (SDG 2, 7, 8, and 12), and research projects (SDG 3) used  
 596 SIS. Further, it highlighted the need for stakeholders to ensure the ethical use of SIS by following  
 597 cybersecurity protocols, implementing informed consent procedures, and establishing fair public-  
 598 private partnerships in SIS projects.

599 Private companies should be aware of the ethical issues SIS may cause and abide by policies and  
 600 implement frameworks to address them (e.g. [9,37,100]); identify how their SIS will impact society  
 601 (e.g. the Agriculture case); while also developing procedures to receive input, feedback, and consent  
 602 from the end-user (e.g. the Human Resources Management case). Public organisations should ensure  
 603 that they do not become locked-in to relationships with SIS companies, which may cause adverse  
 604 impacts on their citizens, through legal obligations to ensure their sovereignty; and ways to address  
 605 accountability if things go wrong in public-private SIS partnerships.

606 These recommendations for organisations have direct implications for managers and technical  
 607 specialists working for them. Many companies are currently trying to find ways to make use of AI  
 608 and big data to further their business goals. Many organisations that take seriously their social  
 609 responsibilities and accept that they have a role to play in contributing to the overall state of the world  
 610 and use the SDGs as measures to assess their progress [101]. A manager involved in such work, in  
 611 light of these findings, cannot assume that the ends of promoting the SDGs implies that the work is  
 612 unproblematic and ethically sound. Even with the best intention of doing the right thing, AI and big  
 613 data raise ethical issues that need to be taken into account and form part of the technology  
 614 development and deployment strategy. Our work also shows that the actual nature of the ethical  
 615 issue is rather predictable. While the eventual use of technology is never fully predictable and it is  
 616 thus impossible to know in advance which ethical issues will arise, the work on ethics in AI and big  
 617 data has identified a number of ethical issues that can reasonably be expected. Our work has shown  
 618 that many of these arise in projects and that it is therefore reasonable to expect managers to respond  
 619 to them in a proactive manner.

620 But of course not all responsibilities rest on companies and their managers and employees. The  
 621 broader socio-economic and political environment also needs to be active. Nation states and  
 622 international bodies such as the UN need to initiate guidelines, frameworks, and policy for both  
 623 public and private organisations to follow in the successful and ethical management of SIS in practice.  
 624 While the UN's SDGs work as an effective template to follow, there needs to be further extrapolation  
 625 on how to get there. As SIS will be one of the effective tools to meet these goals, there needs to be  
 626 careful analysis and recommendations drafted by the UN on how to do so in a responsible manner.  
 627 There is yet to be a cohesive ethical framework on how organisations should pursue the SDGs,  
 628 through SIS use, but the concerns in this paper have highlighted why there is a need for such  
 629 guidance.

## 630 10. Contribution

631 This paper has provided a diverse range of cases on the ethical consequences of using SIS in  
 632 practice, while trying to achieve the SDGs. In order for SIS to help promote the SDGs, while reducing  
 633 harmful impacts, it is vital that the consequent challenges are understood and faced as they happen.  
 634 However, there is very little empirical research in this area. This paper provides a valuable  
 635 contribution to those working in the development sector, academics writing in the fields such as  
 636 Sustainability Studies, Information Systems and Computer Science, as well as developers and users  
 637 of SIS. It also highlights the ability of case studies to identify ethical issues not covered (or covered to  
 638 an inadequate degree) in academic literature, but which practitioners face in different sectors. The

639 contribution of the paper is thus twofold. On the one hand, the paper contributes to organisational  
 640 working towards the SDGs by highlighting current practice, and, on the other hand, it highlights a  
 641 theoretical contribution focusing on critical reflection and evaluation of the use of ethical issues to  
 642 understand the role of SIS towards achieving the SDGs.

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